

Message Text

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ACTION EUR-25

INFO OCT-01 NEA-10 ISO-00 EB-11 FAA-00 SAJ-01 ACDA-19 IO-15

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-03 RSC-01 PRS-01 SPC-03 SS-15 USIA-15 DRC-01

EURE-00 /154 W

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P R 041843Z OCT 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 7819

INFO AMEMBASSY ANKARA PRIORITY

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VIENNA

USMISSION BERLIN

USMISSION NATO BRUSSELS

AMCONSUL ISTANBUL

C O N F I D E N T I A L SECTION 01 OF 02 BONN 14435

E.O. 11652: GDS

TAGS: ETRN, WB, GW, GE, TU, FR, UK

SUBJECT: TURKISH FLIGHTS TO BERLIN

REF: (A) STATE 195331; (B) ANKARA 7792; (C) BONN 13865

SUMMARY: US REP MADE PRESENTATION IN ACCORDANCE REFTELS
A AND C IN TRIPARTITE MEETINGS OCTOBER 2 AND 3 AND
MATTER WAS DISCUSSED IN FULL BONN GROUP ON OCTOBER 4.
FRG, UK, AND FRENCH FEELING IS THAT IT IS TOO LATE NOW
TO ACHIEVE ANYTHING VIS-A-VIS TURKS. END SUMMARY.

1. AT TRIPARTITE MEETING OCTOBER 2 US
REP MADE PRESENTATION FOLLOWING INSTRUCTION REFTEL A.
UK REP (CROMARTIE) SAID FCO INSTRUCTIONS WERE FOR BRITISH
TO AGREE TO JOINT DEMARCHE TO TURKS PROVIDING: (A) ALL
THREE ALLIES WOULD PARTICIPATE; (B) ARGUMENTS WOULD BE ON
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POLITICAL AND NOT ON COMMERCIAL BASIS; AND (C) DEMARCHE

WOULD BE A "HOLDING OPERATION." HE NOTED, HOWEVER, THAT SINCE TURKISH-GDR AGREEMENT HAD ALREADY BEEN SIGNED, AND SINCE TURKISH FLIGHTS TO EAST BERLIN WERE SCHEDULED TO BEGIN OCTOBER 5, THERE WAS SOME DOUBT AS TO WHETHER ANY SUCCESS COULD BE EXPECTED. FRENCH REP (BELLESCIZE) SAID HE UNDERSTOOD THAT FLIGHTS HAD BEGUN OCTOBER 1 AND THAT, SINCE FRG DID NOT SEEM TO BE PRESSING ALLIES VERY HARD ON THIS, HE WOULD SUGGEST WE WAIT TO SEE IF BONN COMES BACK TO US. UK REP THOUGHT IT INTERESTING THAT FRG REP HAD NOT RAISED ISSUE AT BCATAG MEETING IN BERLIN SEPTEMBER 20.

2. US REP SAID THAT ALLIES SHOULD NOT SEE THIS ONLY AS MATTER OF FRG INTEREST BUT THAT WE HAVE SOMETHING AT STAKE, TOO, COMMERCIALY BUT, MORE IMPORTANT, POLITICAL-
LY. FURTHER, OUR INFORMATION WAS THAT FLIGHTS WOULD BEGIN OCTOBER 5. FRENCH REP SAID HE DOUBTED MERIT OF EXERCISE, BUT, IN ANY EVENT, HE HAD NO INSTRUCTIONS AND WOULD HAVE TO REQUEST SOME. UK REP SAID HE WOULD ALSO GO BACK TO FCO FOR FURTHER GUIDANCE.

3. AT FOLLOW-UP TRIPARTITE MEETING OCTOBER 3, US REP AGAIN URGED ALLIED AGREEMENT TO DEMARCHE TO TURKS. HE SAID UK POSITION DID NOT SEEM TO BE VERY FAR FROM U.S. STAND AND THAT DIFFERENCE APPEARED TO BE MORE OF EMPHASIS THAN OF SUBSTANCE. UK REP (CROMARTIE) AGREED, SAYING THAT HE SAW, EVEN AT THIS LATE POINT, VALUE IN GOING AHEAD WITH A DEMARCHE WHICH COULD AT LEAST SERVE AS HOLDING ACTION UNTIL ALLIES COULD TAKE A CLOSE LOOK AT POSSIBILITIES. CROMARTIE ALSO NOTED THAT HIS EMBASSY HAD JUST RECEIVED WORD FROM ONE OF UK CARRIERS INVOLVED IN TURKEY-WEST BERLIN FLIGHT THAT THE CARRIER HAD JUST LANDED A NEW CONTRACT FOR FLYING TURKISH GUEST WORKERS TO WEST BERLIN. FROM THIS, HE SAID, SITUATION WAS NOT AT ALL CLEAR AND NO POSSIBILITIES SHOULD BE DISMISSED.

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FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 7820

INFO AMEMBASSY ANKARA PRIORITY

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VIENNA

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 14435

C

FRENCH REP (PAYE) SAID HE HAD RECEIVED NO NEW INSTRUCTIONS BUT THAT PERHAPS A JOINT DEMARCHE COULD STILL BE OF BENEFIT.

4. AT SUBSEQUENT DISCUSSION OF MATTER IN FULL BONN GROUP ON OCTOBER 4, FRG REP (BLECH) REPORTED THAT TURKISH COUNSELOR JIRKA HAD INFORMED FONOFF OCTOBER 2 THAT INTERFLUG-THY PROTOCOL HAD BEEN SIGNED AUGUST 27 WHICH PROVIDED FOR UNSCHEDULED FLIGHTS BY BOTH AIRLINES BETWEEN ISTANBUL AND SCHOENEFELD. JIRKA SAID THAT CURRENT THINKING ON BOTH SIDES IS THAT EACH AIRLINE WILL MAKE ONE FLIGHT A WEEK (PRESUMABLY ROUND-TRIP). THE PASSENGERS WOULD BE ALLOWED TO CONSIST OF TURKISH NATIONALS AND THEIR DEPENDENTS ONLY, AND THE GDR IS CONFIDENTIAL

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MITTED TO REDUCING TRANSIT FORMALITIES BETWEEN SCHOENEFELD AND WSB TO MINIMUM. JIRKA INFORMED FONOFF THAT THY PRESENTLY HAS OVERCAPACITY WHICH WILL BE USED ON THESE FLIGHTS AND THAT THY EXPECTS ANNUAL REVENUES ABOUT 50 MILLION FRG MARKS PER YEAR. THE COUNSELOR NOTED THAT THE AGREEMENT WAS NOT AN ATTEMPT TO SHIFT PASSENGERS FROM TEGEL TO SCHOENEFELD BUT NEW FLIGHTS WOULD CONSIST OF INDIVIDUALS WHO OTHERWISE WOULD TRAVEL SCHOENEFELD-SOFIA ROUTE.

5. BLECH SAID, AS RESULT OF ALL INFORMATION NOW AT HAND

FRG WOULD RESTUDY SITUATION AND WILL INFORM THREE ALLIES
LATER OF ANY PROPOSED ACTION. US REP RESTATED US POSI-
TION BUT IT WAS CLEAR THAT FRENCH HAD NO INTEREST IN
PURSUING MATTER, UK WAS WILLING BUT DID NOT SEE MUCH
POINT, AND FRG NOT IN POSITION TO PROCEED. DISCUSSION
CONSEQUENTLY ENDED ON BASIS FRG WOULD INFORM ALLIES OF
POSITION AFTER FURTHER STUDY.
HILLENBRAND

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